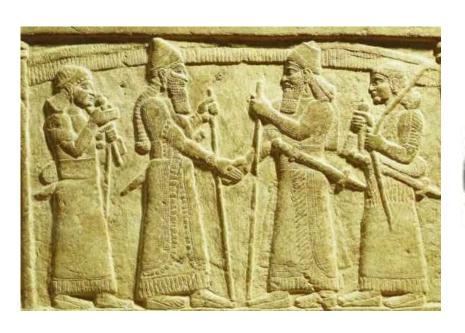
# How Food Standards and Global Value Chains are Transforming Agricultural Development

"Linking (Rich) Consumers to (Poor) Producers"

Johan Swinnen

University of Leuven
CEPS
& Stanford University

**Standards and certification** are nothing new. They exist since the beginning of **trade**.





Babylon Laws – 4000 years ago

«If a wine-seller (...) makes the measure for drink smaller than the measure for corn,

they shall call that wine-seller to account, and

they shall drown her in the water.»

The Code of Hammurabi Babylonian King, c. 1750 BCE

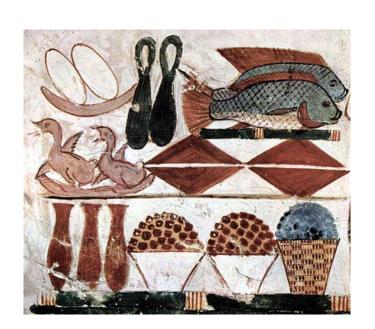


### **The Ten Commandments** – 3500 years ago

« Do not use dishonest standards when measuring length, weight or quantity. Use honest scales and honest weights »

Holy Bible, Leviticus, Chap. 19, verses 35–36 (c. 1500 BCE)





#### Greece – 2500 years ago

Laws in Thasos, a Greek island reknown for its wine :

### prohibit the dilution of wine with water

and

forbid that small quantities of wine are sold in large amphorae.



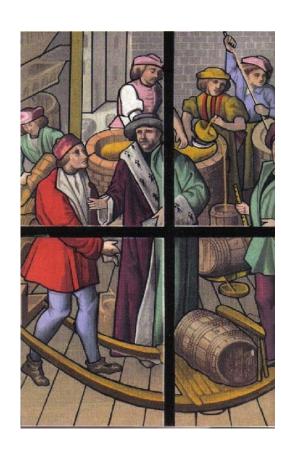


# Private Standards in the Middle Ages France, 1292

**«Whoever puts into beer ... bay, pimento,** or resin is to be fined 20 francs . . .

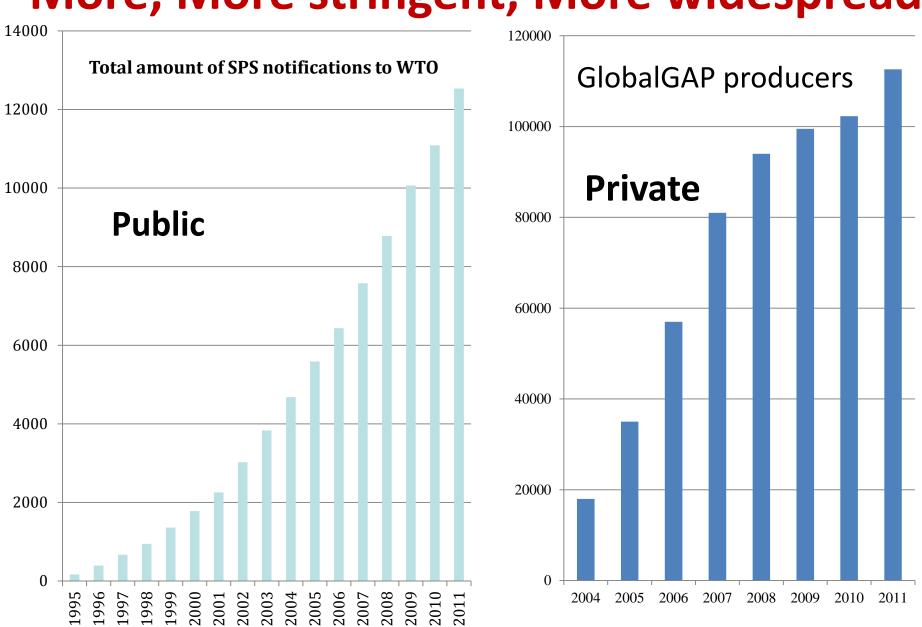
for such things are bad for the head and the body, for the healthy and the sick.»

Statute of the **Paris Brewers**, 1292



#### **Recently:**

### More, More stringent, More widespread



# Recent Transformation of Global Agri-food Value Chains

- 1. After WW II: State-controlled VC
- 1980s and 1990s : Liberalization & privatization transformed value chains (with major disruptions in some countries)
- 3. Past 20 years : Rapid growth of private sector standards / certification and value chains

### The Growth of Standards & Value Chains (Domestical & international)

- Drivers:
  - Economic reforms
  - Income growth
  - Urbanization
  - Foreign investment (FDI)
  - Trade
- Triggers: Crises and Scandals!





"Country
Life Comes
to
Standstill"

Foot and Mouth Desease (FMD)

UK in 1995-6

#### "Total Chaos"



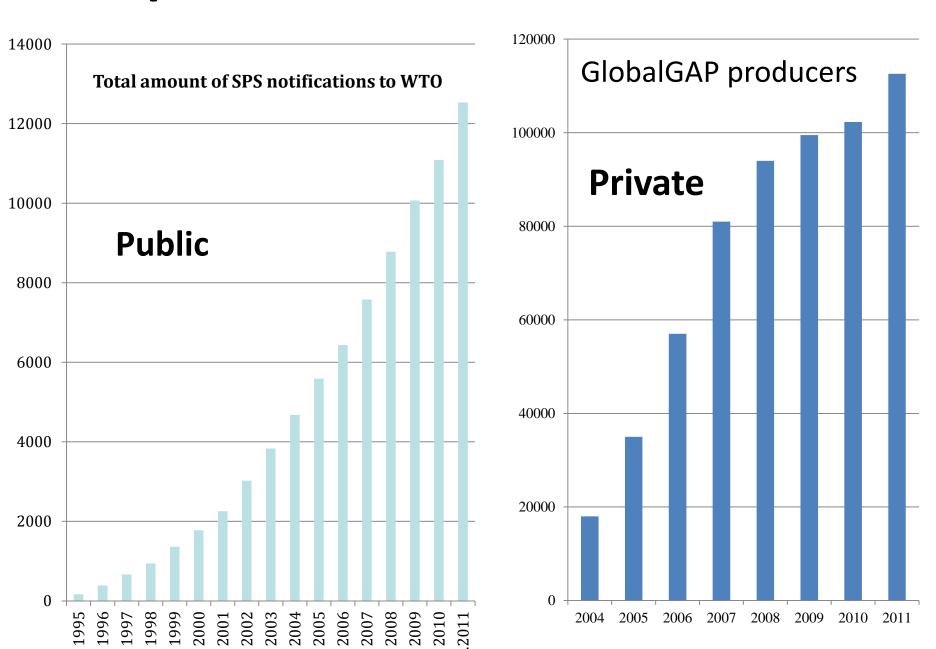
Belgium 1999
Dioxin crisis
"Up to 8.000
additional cancer
deaths"



### Food Safety Crises Transformed EU Food Standards (and the world's)

- 2002: Basic EU Food Law Regulation
- European Food Safety Authority (EFSA)
- "From Farm to Fork" approach: traceability and certification requirements throughout the value chain

### Rapid Growth of Food Standards

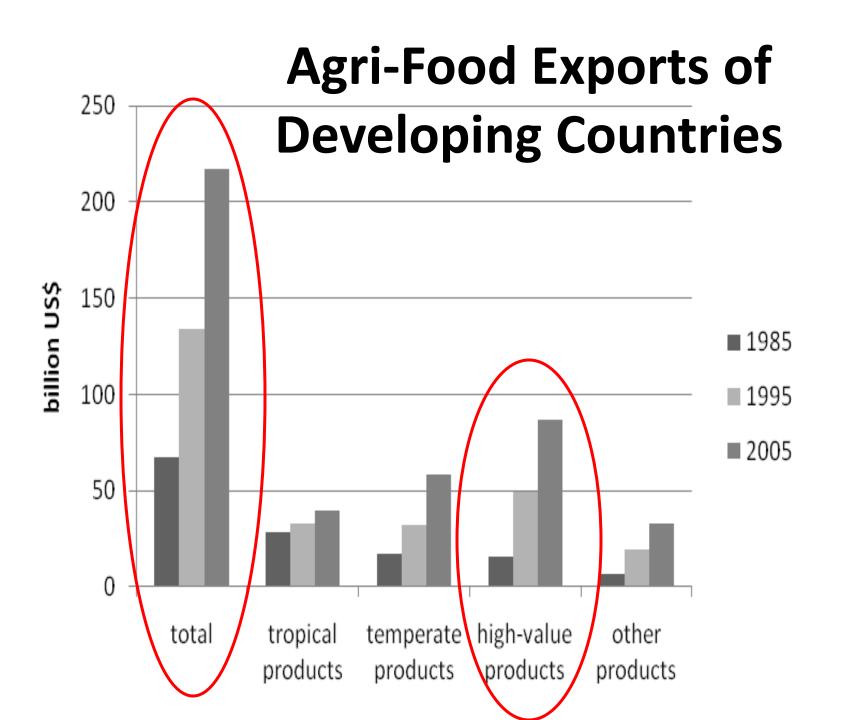


## Impact of Standards for Development: The Role of Global Value Chains

 Even if there are no/low standards/certification requirements in poor countries, developing country farmers may still be affected by "high standards" through global value chains

=> "Linking Rich Consumers to Poor Producers"

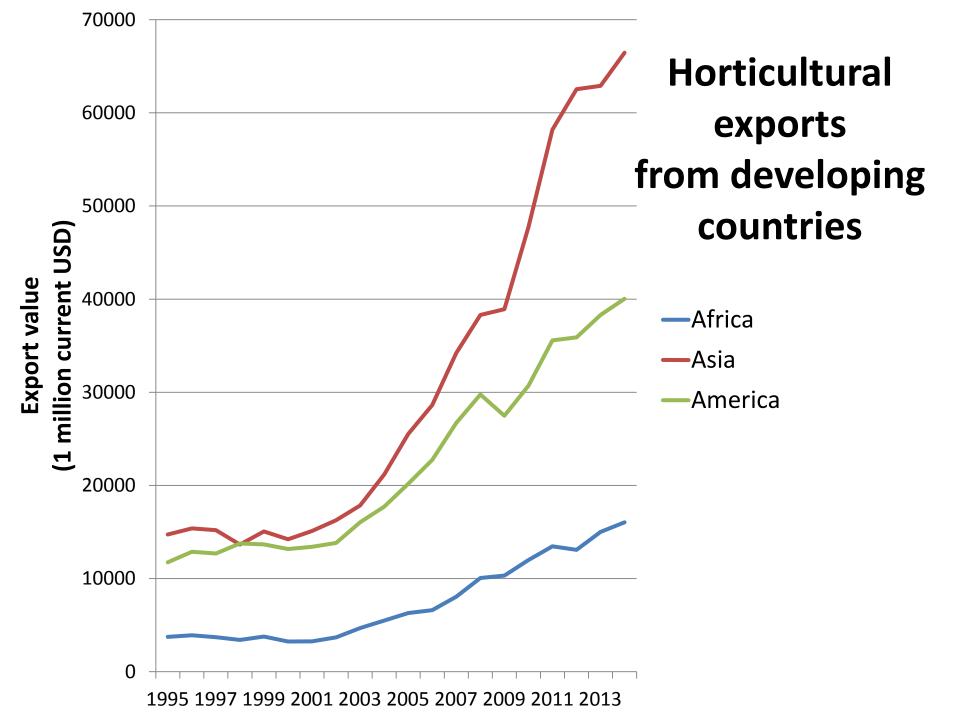
(Swinnen and Vandeplas, JGD, 2011)



### Changing structure of trade

## Product Share in Agri-Food Exports from Developing Countries (%)

	1980	2010
TROPICAL products	39.2	16.7
(Cocoa, tea, coffee, sugar,)		
TEMPARATE products	28.8	27.0
(Meat, milk, grains,)		
SEAFOOD, FRUIT & VEGs	21.6	44.1
Other PROCESSED	10.4	13.2
(tobacco, beverages,)		
Total	100.0	100.0



## Another Example of Scandals and Food Standards

 In 2000-01: British press report on child/slave labor in West African cocoa production → Public outrage

Harkin-Engel Protocol (embodied within the ICI):
 Cocoa-chocolate companies committed to "developing industry-wide standards of public certification that cocoa has been grown without any of the worst forms of child labor".

### Rapid Changes: Certifications

#### Third party certifications:

- Rainforest Alliance, UTZ Certified,
   Fairtrade Labelling
- 25% of annual cocoa crop certified in 2013
- Rainforest Alliance and Utz Certifed more than doubled the volume certified each year since 2010



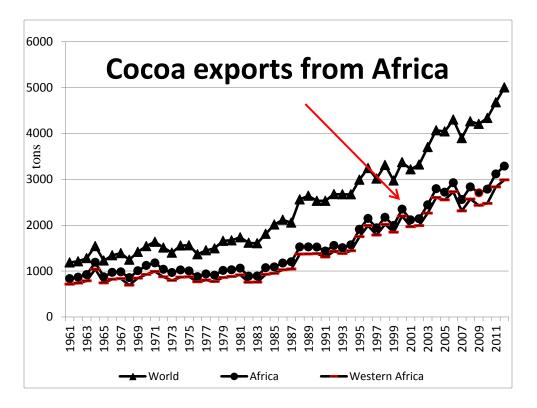


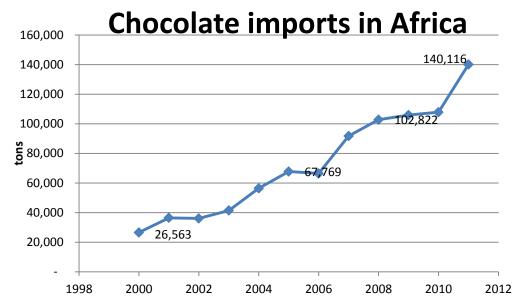
#### **Sustainability and Social Standards**

### Combined effect of *ethical* and *commercial* concerns

→ Emergence of 'socially responsible' cocoa production

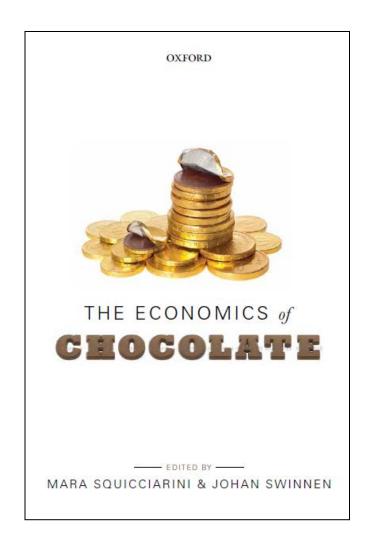






#### A Changing World of Agri-Food Value Chains

The Cocoa-Chocolate Trade between Africa and EU



### In summary ...

Rapid and dramatic changes

in standards & certification

in global value chains

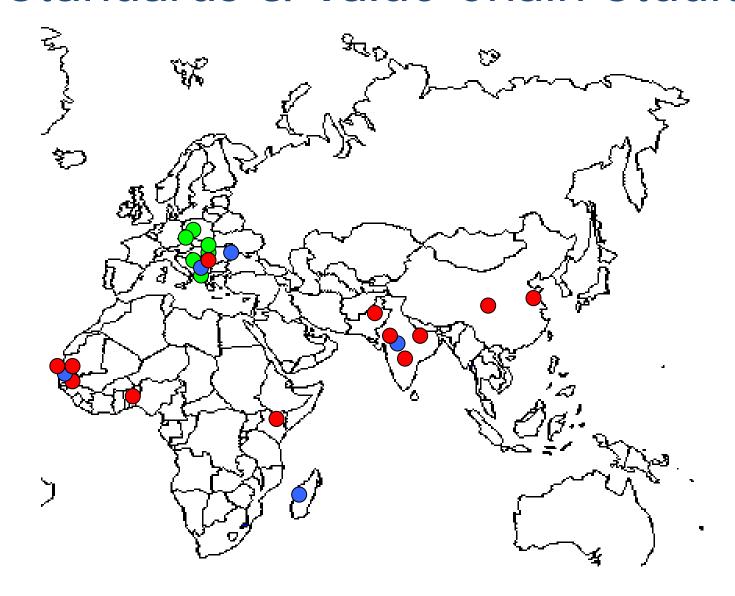
# Is this good or bad for developing countries & the poor?

 Do modern standards & value chains marginalize poor farmers who cannot satisfy the requirements?

 Do standards induce concentration in value chains and does this lead to rent extraction by agribusiness?

If not, does it have any impact?

### Standards & Value Chain Studies



### **Empirical evidence** \*

- 1. Smallholder **inclusion** is **mixed** (much more than typically argued)
- 2. Smallholders **can** have **significant benefits** if included, even with **concentrated** supply chains
- 3. Benefits from employment are ignored
- 4. Benefits from certification per se are unclear

<sup>\*</sup> See reviews by Maertens and Swinnen (JDS, 2012; WTO 2014; ARRE 2015)

Standards/Certification
& Commodity Characteristics

•

Governance and Organization of Value Chain



Surplus Creation & Surplus
Distribution
along the Value Chain

(Impact on Farmers)

Quality Standards, Value Chains, and International Development

> Economic and Political Theory

JOHAN SWINNEN, KOEN DECONINCK, THIJS VANDEMOORTELE, ANNELEEN VANDEPLAS

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### Standards & Vertical Coordination in Value Chains

 Standards imposed by "rich consumers" require specific investments/inputs by "poor producers"

 Farmer investments are difficult because of various constraints and market imperfections

 This induces vertical coordination & complex contracting in the value chains

### Implications for farmers & rural households

- Vertical coordination can imply:
  - Transfer of technology, inputs, know-how, ... to poor
    - (arguably more important than many government technology programs)
  - Efficiency premia for poor suppliers
  - Employment opportunities for poor households

 Potentially major implications for farm productivity and poverty (employment)

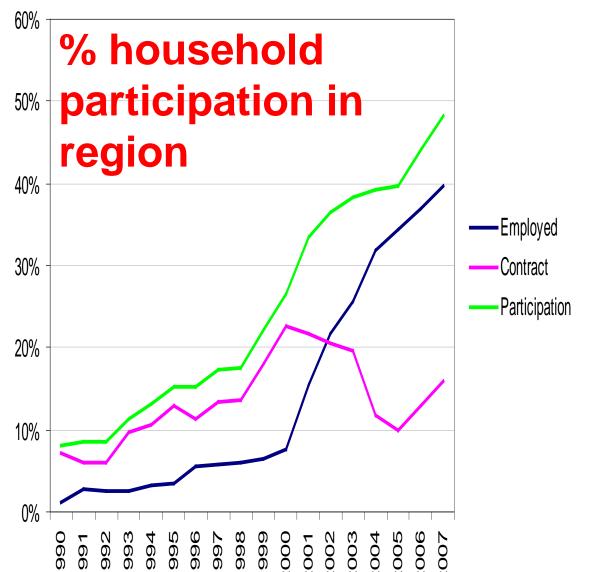
# Comparative Analysis: 3 Cases of Value Chain Development

	Small- holders	Industry structure	High value exports to EU
Madagascar green beans	100% contract	Monopoly	yes
Senegal green beans	Mixed & changing	Competition	yes
Senegal cherry tomatoes	0%	Monopoly	yes

#### 1. Green Bean Exports in Madagascar (to EU)

- Strict EU standards, but contracting with very poor and illiterate local farmers
- Rapid growth
  - 100 farmers in 1990
  - 10,000 small farmers on contract in 2005
- Major technology (fertilizer) adoption effects
- Important productivity spillovers
  - Rice **productivity** increased by 70%
  - Length of lean periods falls by 2.5 months
     (with contract: 1.7; without contract: 4.3 months)

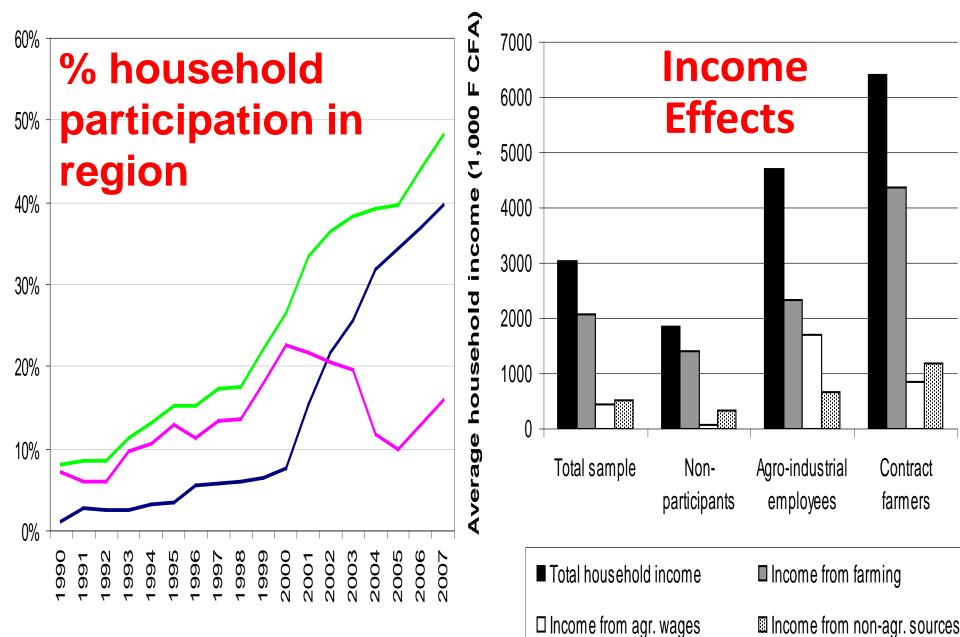
### 2. Green Bean Exports in Senegal







### 2. Green Bean VCs in Senegal



### 3. Vertical Integration Worst Case Scenario?

#### Tomato export chain in Senegal

- 1. Very stringent standards
- 2. Poor country
- 3. Complete exclusion of smallholders
- 4. Extreme consolidation
- 5. Foreign owned multinational

(Maertens, Colen and Swinnen 2011 ERAE)

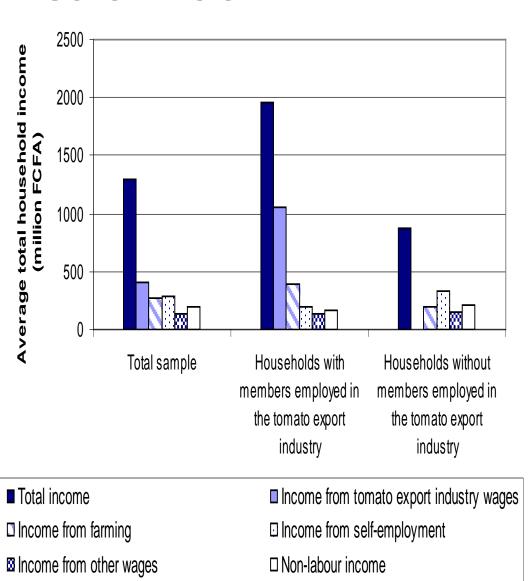




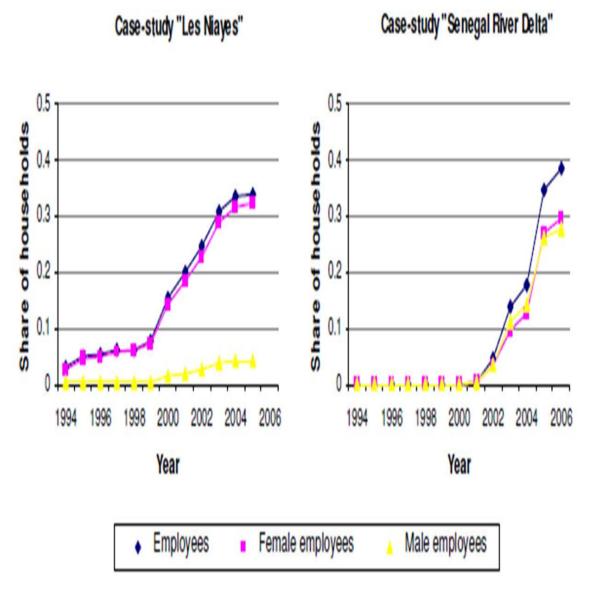
### Standards, Value Chain Employment & Incomes of Poor

#### **Worst Case Scenario?**

- Strong employment growth: 40% of households in the region employed
- HH incomes double: strong income and anti-poverty effects



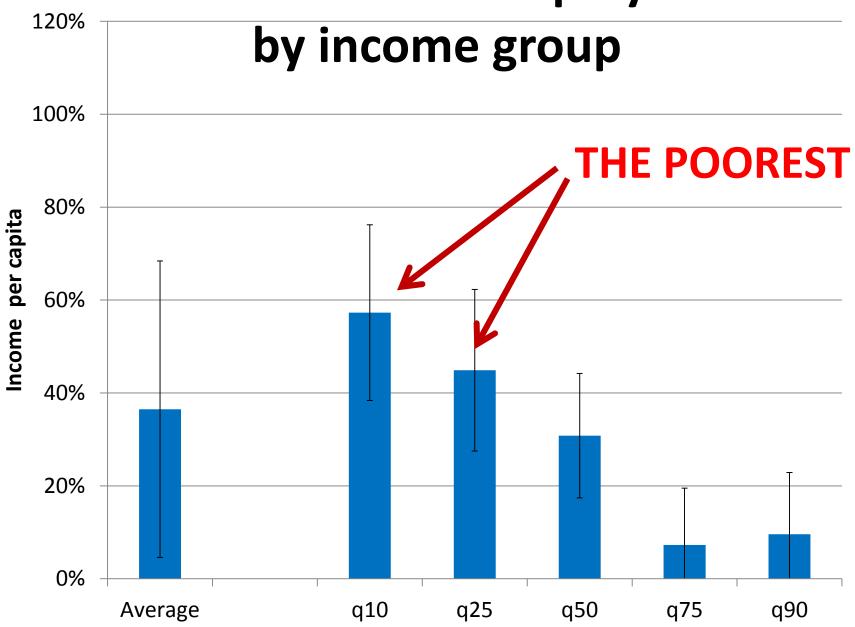
#### Gender Effects







#### Income effect of employment



### **Employment effects**

- Especially important for the poorest and for women
- Our hypothesis:

... women and the poor may benefit more and more directly from employment in large-scale production and agro-industrial processing, than from smallholder contract-farming."

(Maertens & Swinnen, 2012 JDS)

 Note that in this perspective indicators that look only at "participation of small farmers" may be (double) misleading in terms of welfare and poverty effects

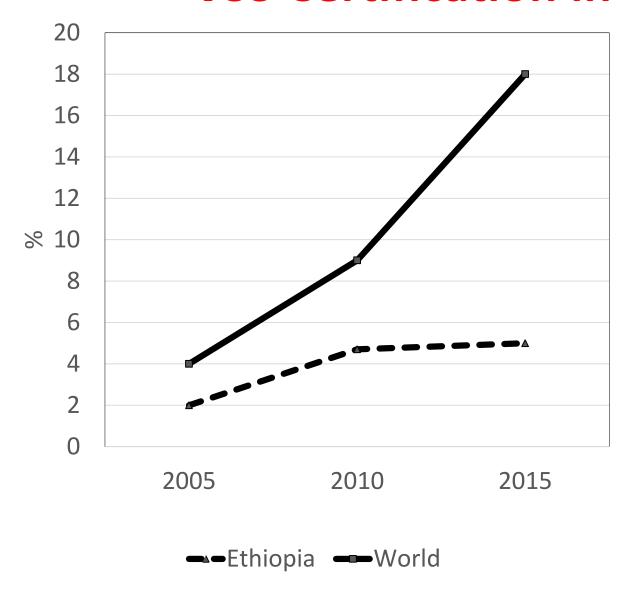
# Impact of Certification: The case of Voluntary Sustainability Standards (VSS) (incl. FairTrade etc) in coffee in Ethiopia



Joint study of Bart Minten and colleagues from IFPRI & LICOS



#### **VSS Certification in Coffee**



#### **Globally:**

- VSS rapidly taking off (4% in 2005, now 20%)
- Coffee leading agricultural commodity in VSS

#### In Ethiopia:

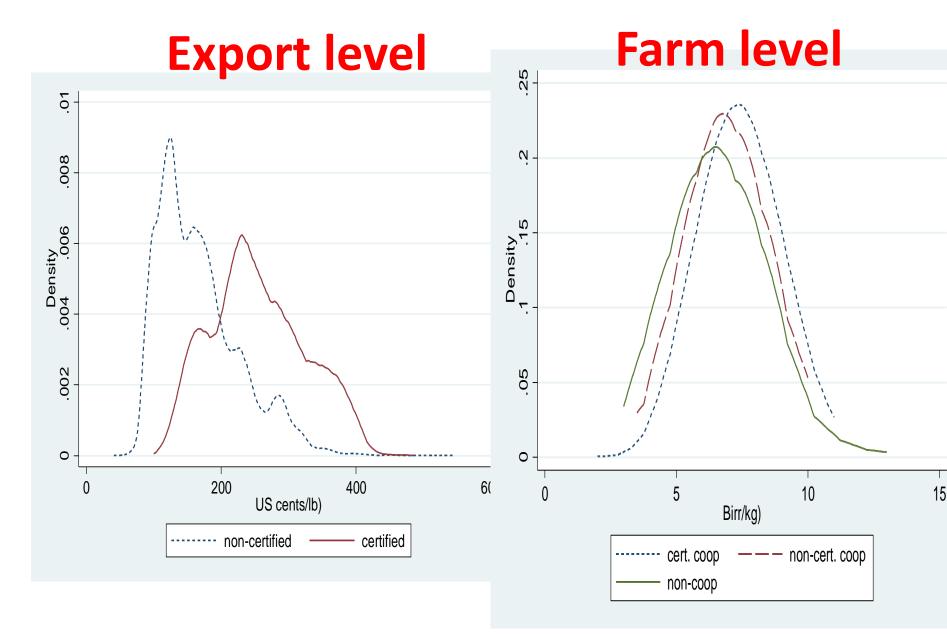
- VSS low and slow
- Coffee most important export product : 25% of its forex earnings
- 4 million coffee farmers

# Previous VSS certification impact studies

 Relatively few studies, mixed findings: some positive, some no effect

- Impact of VSS on coffee producers :
   Few studies, Mixed findings:
  - some <u>positive</u> (Ruben and Fort; 2012; Wollni and Zeller, 2007);
  - some <u>no</u> effect (Jena et al., 2012; Cramer et al., 2014)

### Quality premiums VSS certification



### Quality premiums VSS certification Transmission to farms = 1/3

Where does the rest go?

Certification costs = +/- 20%

 Overhead and marketing costs of cooperatives and unions = +/- 30%

### Why low uptake of VSS certification?

- Average coffee farmer in Ethiopia, if all coffee certified: income increase with 7.5 USD (per year!)
  - With 100% premium transmission, increase of 20 USD per year...
- Impact of certification on coffee producers' welfare is small.
- Combined with implementation costs: low adoption of Fair Trade in Ethiopia

#### Conclusions

- Dramatic changes in standards and global value chains
- Potentially important implications for poor farmers
- Actual effects are mixed and nuanced
- There is much need for better empirical research to understand what the actual effects are (in contrast to the "stories").